

Report of Director of Children's Services

Report to North East Inner area committee

Date: 02 September 2013

Subject: Children's Services area committee update report

Are specific electoral wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If relevant, name(s) of ward(s):	Chapel Allerton, Moortown, Roundhay	
Are there implications for equality and diversity and cohesion and integration?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Is the decision eligible for call-in?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

Summary of main issues

1. This report summarises performance at area committee level, with a broader acknowledgement of city level performance.
2. The rising child population in Leeds is a key challenge with regards places at schools. This is already a known issue in primary schools, and is becoming increasingly evident in secondary schools.
3. There are six per cent more children looked after in the Inner North East in June 2013 than June 2012, counter to the citywide reduction of five per cent. Attendance in both primary and secondary schools declined in 2012/13 compared to 2011/12. Eighty-eight per cent of primary schools, and 75 per cent of secondary schools, are rated as good or better by Ofsted.

Recommendations

4. Area committees are requested to note the content of this report.
5. Area committees are asked for feedback on the report.

1 Purpose of this report

- 1.1 Children's Services directorate provides six-monthly area committee reports, in March and September. These reports inform members about local outcomes for children and young people, and support the involvement of area committees in improving these outcomes by providing an update on the work of the directorate and of the Leeds Children's Trust, including local children's cluster arrangements. The progress made against local and national agendas is also highlighted.
- 1.2 The report summarises performance at area committee level, with a broader acknowledgement of city level performance. Key issues for Children's Services are highlighted, including Ofsted inspection, basic need, and child friendly city.

2 Background information

- 2.1 Children's Services' aspiration is for Leeds to be a child friendly city, with high aspirations and strong outcomes for children, young people, and families. This will be achieved by delivering the Children and Young People's Plan, focusing on the three obsessions; involving all communities and sectors in developing a child friendly city; and embedding the principles of restorative practice and Outcomes Based Accountability.

3 Main issues/key developments within Children's Services

Ofsted inspection

- 3.1 In terms of child protection, safeguarding, and children looked after services, the directorate received positive feedback from Ofsted earlier this year. Firstly in the thematic inspection of the Independent Reviewing Officer Service, and secondly during the pilot of elements of the Ofsted inspection of services for looked after children and care leavers. Ofsted have not inspected safeguarding arrangements in Leeds since 2011, indicating that Leeds is regarded much more positively than in the past, and is gaining a national reputation for innovation and improvement.
- 3.2 Ofsted are introducing a new framework, *the inspection of services for children in need of help and protection, children looked after and care leavers* in November 2013. This significantly raises standards and expectations of local authorities, in conjunction with the earlier change in Ofsted judgements from 'adequate' to 'requires improvement'. Despite this raising challenge and the changing inspection focus, work in Children's Services over the last 18 months has made a significant impact. Preparations are underway to ensure that the directorate is able to demonstrate to Ofsted the progress that has been made, and the continuing journey to excellence.
- 3.3 Targeted local authority inspections of support for school improvement have also been introduced by Ofsted. Preparation work is underway within the directorate, although the amount of schools rated good or better by Ofsted (83 per cent of primary schools, up seven percentage points from December; 58 per cent of secondary schools) suggests that Leeds may not be amongst the first tranche of services inspected.

Basic need

- 3.4 The rising child population in Leeds is a key challenge in ensuring there are sufficient places at schools. This is already a known issue in primary schools, and is becoming increasingly evident in secondary schools. Since the basic needs programme began in 2009, 1,020 additional reception places have been approved. A further 98 have recently been the subject of statutory notice and are awaiting a final decision; 45 more places were consulted upon during the summer term.
- 3.5 For the next three school years (2014 to 2016), 50 additional forms of entry are required to manage the increase in pupil numbers, with 22 of these additional forms of entry required for 2014. Of the 22 forms of entry, approximately one third is permanent provision, and two thirds are bulge cohorts to manage a short-term, one off increase in pupil numbers.
- 3.6 For secondary places, the pressure from the current known birth rate has already been seen in the south for September 2013 admissions to Year Seven; by 2017 there will be no spare places across the city. To meet the emerging need, as many as seven new secondary schools may be required to accommodate this pressure, and discussions with existing schools and academies about their potential to expand will take place.
- 3.7 Leeds has been awarded a £13.8m share of £820m made available by the DfE for new school places, as part of the targeted basic need programme. The places must be delivered by September 2015.

Cluster governance

- 3.8 The recent review of area working identified the need to more clearly understand the relative roles and responsibilities of area committees and other partnership bodies, including clusters used in Children's Services. The member relationship between area committees and clusters is central to this.
- 3.9 Member management committee recommended in March to strengthen local working arrangements with elected member representatives to Children's Services clusters to be appointed by area committees. This establishes a formal link between area committees and clusters, and enables and supports the building of closer working arrangements to better support the needs of children and families across the city.

Child Friendly City

- 3.10 146 ambassadors, including the Olympian Nicola Adams, and Leeds Rhinos player Danny McGuire, are helping to promote Child Friendly Leeds. 131 organisations have made pledges of support (BT, Marks and Spencer, and First Direct being amongst the headline organisations), all striving to make Leeds the best city (in which to grow up) in the UK.
- 3.11 The CBBC in Leeds event, in late July, attracted over 38,000 people. Child Friendly Leeds activities were hosted in major council venues in the city centre. There will be a 'takeover day' in November, and January 2014 will see the inaugural Child Friendly Leeds awards.

4 Performance update

4.1 Appendix one (page nine) provides data and commentary on current performance for the area committee, which is summarised below. Data from the same period 12 months ago is used where possible for direction of travel/progress analysis. Figures may be rounded up/down in the following commentary.

4.2 Further, more detailed information is available via the following websites:

- The cluster profile (<https://www.leedsinitiative.org/ClusterDataProfile.aspx>).
- The West Yorkshire observatory (<http://www.westyorkshireobservatory.org/>).
- The Department for Education's 'in your area' website (<http://www.education.gov.uk/cgi-bin/inyourarea/areasearch.pl?search=Leeds>).

Inner North East area committee commentary

Children and young people are safe from harm - obsession: number of children in care

4.3 72 children looked after at the end of June 2013 come from the Inner North East area committee area, four higher (six per cent higher) than the same point 12 months ago. This is counter to the five per cent reduction in the citywide number. The Inner North East area committee area has the third lowest number of children looked after of all area committees, just five per cent of the cohort. Eleven children and young people entered care between April and June 2013, a sharp rise from the same period 12 months ago.

4.4 There are twice as many children and young people subject to a child protection plan at the end of June 2013 than the same point 12 months ago (63 vs 32). This is the highest percentage rise seen by any area committee, significantly different to the negligible 0.3 per cent rise seen in the citywide figures. Appendix one contains a breakdown of the numbers by clusters in the Inner North East area.

4.5 21 per cent more CAFs (17 in 2013; 14 in 2012) have been initiated in the Inner North East area committee area in the three-month period between April and June this year when compared to last year.

4.6 10 per cent fewer requests for service (470 vs 520) and 28 per cent fewer referrals (147 vs 205) were received from the Inner North East area committee area in the first three months of 2012/13 when compared to the same period 12 months ago. Both these reductions are significantly higher than the citywide reductions of four (requests for service), and three per cent (referrals). The conversion rate (percentage of requests for service that become a referral) has reduced from 39 per cent in April to June 2012 to 31 per cent in April to June 2013. This eight percentage point reduction is the largest percentage decrease across all area committees.

Children and young people do well at all levels of learning and have the skills for life - obsession: young people in education employment or training
- obsession: attendance

4.7 The percentage of 'not known' young people in the Inner North East area committee area has reduced from four per cent in June 2012 to two per cent in

June 2013. The percentage of young people identified as NEET has remained at 4.5 per cent.

- 4.8 There is a correlation between a reduction in not known rates, and a rise in NEET levels; the status of more young people is known after sweeps and telephone calls. Targeted support offers mean that the NEET cohort is better informed and supported in trying to find/access education, employment, or training.
- 4.9 Primary school attendance in the Inner North East area committee area declined by a little more than half a percentage point to 95.3 per cent in 2012/13 compared to 2011/12. This is slightly above the citywide reduction of half a percentage point in the same period. Secondary attendance levels reduced slightly, by just 0.2 of a percentage point, to 94.6 per cent across the same period. This is the best attendance levels of all area committees.
- 4.10 There was a sharp rise in the number of primary school pupils persistently absent, from 154 in 2011/12 to 182 in 2012/13 (an increase of 28; an 18 per cent rise). Three per cent (seven) more secondary school pupils were persistently absent in 2012/13 (233) compared to 2011/12 (226).

Children and young people choose healthy lifestyles, and voice and influence

- 4.11 The number of children and young people committing an offence reduced from 67 in 2011-12 to 57 in 2012-13, a 15 per cent drop. This is smaller than the citywide reduction of 30 per cent.

Local Ofsted inspections

- 4.12 One primary school in the Inner North East area is rated as inadequate (Hillcrest Primary), one primary school that was satisfactory is now good, with 88 per cent of primaries currently rated good or better by Ofsted (seven percentage points higher than December). One of the four secondary schools in the area has seen its Ofsted rating drop from good to requires improvement (Cardinal Heenan Catholic High School), meaning 75 per cent of secondaries in the area are rated good or better (down from 100 per cent in December)
- 4.13 There are no children's homes in the Inner North East area committee area.

City commentary

- 4.14 The following paragraphs summarise partnership progress against the CYPP indicators, including the three obsessions. Appendix two (page 13) contains CYPP obsession indicator graphs and charts by area committee.

Children and young people are safe from harm

- 4.15 Children looked after numbers (1,358) are at their lowest point since November 2009, with June's figure five per cent lower than the same point 12 months ago. More children and young people entered care between April 2013 and June 2013 than the same period 12 months ago, but the numbers leaving continue to rise.

- 4.16 The number of children and young people subject to a child protection plan is virtually unchanged from a year ago at 897 (894 in June 2012). It is, however, six per cent lower than the December 2012 figure of 956.
- 4.17 Four per cent (311) fewer requests for service (contact received by the Duty and Advice Team), and three per cent (89) fewer referrals (those requests for service that were deemed to require Children's Social Work Service involvement), were received between April and June 2013 compared to the same period a year ago.
- 4.18 Twenty-seven per cent more CAFs (65) were initiated in the first three months of 2012/13 compared to the same period a year ago; this is equivalent to 22 additional CAFs per month.
- 4.19 There are five per cent more Council-employed foster carers (an increase of 28, to 578) in June 2013 than in December 2012. This should rise further in the coming months, as fourteen independent fostering agency foster carers may become Council-employed. The number of family placement foster carers is four higher in June 2013 (108) than December 2012 (104).

Children and young people do well at all levels of learning and have the skills for life

- 4.20 Primary school attendance declined by half a percentage point to 95.3 per cent between half-terms one to four in 2011/12 and half-terms one to four in 2012/13. Reception attendance information is now included in primary attendance rates after a national change. Almost thirteen per cent more primary age pupils (207) were persistently absent in the current reporting period compared to the previous one.
- 4.21 Attendance at secondary school remained level at 93.7 per cent between half-terms one to four in 2011/12 and half-terms one to four in 2012/13. Half a per cent fewer secondary school age pupils (16) were persistently absent across the same two periods.
- 4.22 Absence in the autumn term is in line with national rates, as is the decline seen between the two periods. Although attendance has declined slightly, the most recent figures are the second best attendance rates recorded in Leeds.
- 4.23 NEET and 'not known' levels have significantly reduced across the city; NEET sweeps and the use of Welfare Call have contributed to this. Young people identified as NEET are offered targeted support to help them with pathways to EET. The graphs in appendix two show the changes in the last 12 months for each area committee, especially the reduction in the not known cohort.
- 4.24 Complementing the core devolved youth contract support programme in Leeds, local clusters and/or partnerships of clusters are being funded to deliver local innovation projects (eg providing provision of targeted mental health, counselling, and bespoke motivational programmes). The aim is to contribute to the reduction of 16 to 17 year-old NEETs in localities by increasing young people's experience and qualifications, so they have the opportunity to continue in education and successfully find work.

Children and young people choose healthy lifestyles

- 4.25 Survey work and analysis on free school meal data are still underway. An update will be provided to area committees in a later report.

Children and young people are active citizens who feel they have a voice and influence

- 4.26 The number of young people committing an offence between April 2012 and March 2013 was almost a third lower than the same period in 2011/12, reflecting the national trend.

Ofsted inspections

- 4.27 Eighty-three per cent of primary schools (180) are rated as good or better in July 2013, seven percentage points higher (15 more schools) than in July 2012. Four fewer primary schools are rated as outstanding across the same period, and three more primary schools are rated as inadequate.
- 4.28 The percentage of secondary schools rated as good or better has reduced by three percentage points to 58 per cent in July 2013, from 61 per cent in July 2012 (one less school). One more secondary school is rated as inadequate.
- 4.29 There have been no inspections of children's centres in Leeds since the last update report. A new inspection framework begins in September; an update to area committees will be provided later.
- 4.30 73 per cent (eight) of the eleven directly managed local authority children's homes in Leeds are currently rated good or outstanding, a significant improvement from 36 per cent (four) that were good or outstanding at 31 December 2012. The other three children's homes are currently rated adequate/satisfactory.

5 Corporate considerations

5.1 Consultation and engagement

- 5.1.1 This report is for area committee meetings, which involve a wide range of partners and stakeholders. Consultation and engagement is integral to the work of Children's Services and the Children's Trust, as evidenced in child friendly city work.

5.2 Equality and diversity/cohesion and integration

- 5.2.1 Equality issues are implicit in the information provided. The differences shown illustrate that there are different levels of need and of outcomes across the city. Additional equality analysis of the information provided is undertaken.

5.3 Council policies and city priorities

- 5.3.1 A significant proportion of the information included in this report relates to the city priorities for children and young people and the outcomes contained in the CYPP.

5.4 Resources and value for money

5.4.1 There are no resource implications in this report.

5.5 Legal implications, access to information, and call-in

5.5.1 This report is not eligible for call in, due to being a Council function.

5.6 Risk management

5.6.1 There are no risk management implications in this report. The priorities reflected in this report are monitored through Leeds City Council performance and, where appropriate, risk management processes.

6 Conclusions

6.1 Not applicable, as this report is information based.

7 Recommendations

7.1 The Inner North East area committee is requested to note the content of this report.

7.2 The Inner North East area committee is asked for feedback on the report.

8 Background documents¹

8.1 There are no background documents to accompany this report.

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Appendix one: performance data for Inner North East area committee

Autumn 2013 Children's Services performance update

Measure	Leeds	Inner NE	Current data period	Highest	Average	Lowest			
1. Number of children and young people 0-19	173,462	17,458	January 2013	24,510	17,289	11,609			
2. Percentage of children and young people	n/a	10.1%	January 2013	14.1%	10.0%	6.7%			
3. Number of primary schools	218	16	Current	28	22	15			
4. Number of secondary schools	36	2	Current	6	4	2			
4a. Number of through schools	2	2	Current	2	0	0			
5. Number of children's centres	58	6	Current	11	6	3			
<p>Commentary</p> <p>The Inner North East area committee has 10.1 per cent of the city's 0-19 population, (17,458 children and young people). There are 16 primary schools, two secondary schools, two through schools, and six children's centres located within the area committee boundary.</p>									
Keeping children safe from harm	Leeds	Inner NE			Current data period	Highest	Average	Lowest	
		Current reporting period	Previous reporting period	Direction of travel					
6. Number of children looked after	1,358	72	68	↔	30 June 2013	389	131	22	
7. Number of children entering care	106	11	...	↔	Apr-Jun 2013	32	14	5	
8. Number of children subject to a child protection plan	897	63	32	↔	30 June 2013	217	88	15	
9. Number of CAFs initiated	308	17	14	↔	Apr-Jun 2013	55	30.2	17	
10. Number of requests for service	8,695	470	520	↔	Apr-Jun 2013	1,701	794	347	
11. Number of requests for service leading to a referral	2,964	147	205	↔	Apr-Jun 2013	635	282	83	
12. Number of LCC-employed foster carers	578	67	69	↔	30 June 2013	83	50	23	
12a. Number of family placement foster carers	108	16	16	↔	30 June 2013	16	11	6	

Commentary

72 children looked after at the end of June 2013 come from the Inner North East area committee area, four higher (six per cent higher) than the same point 12 months ago. This is counter to the five per cent reduction in the citywide number. The Inner North East area committee area has the third lowest number of children looked after of all area committees, just five per cent of the cohort. Eleven children and young people entered care between April and June 2013, a sharp rise from the same period 12 months ago.

There are twice as many children and young people subject to a child protection plan at the end of June 2013 than the same point 12 months ago (63 vs 32). This is the highest percentage rise seen by any area committee, and is significantly different to the negligible 0.3 per cent rise seen in the citywide figures. 21 per cent more CAFs (17 in 2013; 14 in 2012) have been initiated in the Inner North East area committee area in the three-month period between April and June this year when compared to last year.

10 per cent fewer requests for service (470 vs 520) and 28 per cent fewer referrals (147 vs 205) were received from the Inner North East area committee area in the first three months of 2012/13 when compared to the same period 12 months ago. Both these reductions are significantly higher than the citywide reductions of four (requests for service), and three per cent (referrals). The conversion rate (percentage of requests for service that become a referral) has reduced from 39 per cent in April to June 2012 to 31 per cent in April to June 2013. This eight percentage point reduction is the largest percentage decrease across all area committees.

Do well in learning and have the skills for life	Leeds	Inner NE			Current data period	Highest	Average	Lowest
		Current reporting period	Previous reporting period	Direction of travel				
13. Primary school attendance levels	95.3%	95.3%	96.0%		2012-13 HT 1-4	96.2%	95.3%	93.9%
14. Secondary school attendance levels	93.7%	94.6%	94.8%		2012-13 HT 1-4	94.6%	93.3%	91.1%
15. Number of pupils persistently absent at primary	1,839	182	154	æ	2012-13 HT 1-4	417	184	83
16. Number of pupils persistently absent at secondary	3,067	233	226	æ	2012-13 HT 1-4	474	307	162
17. Number of NEET ⁱ	1,501	106	108		30 June 2013	330	149	47
17a. Percentage of NEET ⁱ	6.7%	4.5%	4.5%		30 June 2013	10.5%	6.2%	2.6%
18. Number of 'not knows'	1,283	51	102		30 June 2013	408	116	41
18a. Percentage of 'not knows'	5.5%	2.2%	4.3%		30 June 2013	14.5%	4.7%	2.2%

Commentary

Primary school attendance in the Inner North East area committee area declined by a little more than half a percentage point to 95.3 per cent in 2012/13 compared to 2011/12. This is slightly above the citywide reduction of half a percentage point in the same period. Secondary attendance levels reduced slightly, by just 0.2 of a percentage point, to 94.6 per cent across the same period. This is the best attendance levels of all area committees. There was a sharp rise in the number of primary school pupils persistently absent, from 154 in 2011/12 to 182 in 2012/13 (an increase of 28; an 18 per cent rise). Three per cent (seven) more secondary

school pupils were persistently absent in 2012/13 (233) compared to 2011/12 (226).

The percentage of 'not known' young people in the Inner North East area committee area has reduced from four per cent in June 2012 to two per cent in June 2013. The percentage of young people identified as NEET has remained at 4.5 per cent.

Voice and influence	Leeds	Inner NE			Current data period	Highest	Average	Lowest
		Current reporting period	Previous reporting period	Direction of travel				
19. 10-17 year olds committing an offence	672	57	67		Apr 12 - Mar 13	167	67	18
Ofsted inspections	Leeds	Inner NE			Current data period	Highest	Average	Lowest
		Current reporting period	Previous reporting period	Direction of travel				
20. Percentage of primary schools good or better	83%	88%	81%	æ	31 July 2013	93%	82%	68%
21. Percentage of secondary schools good or better	58%	75%	100%		31 July 2013	75%	56%	25%
22. Percentage of children's centres good or better	81%	100%	100%		31 July 2013	100%	88%	60%
23. Percentage of children's homes good or better	73%				31 July 2013	100%	58%	0%
Ofsted judgement - Inner North East	Current period: 31 July 2013				Previous period: 31 Dec 2012			
	Outstanding	Good	Satisfactory	Inadequate	Outstanding	Good	Satisfactory	Inadequate
24. Primary schools	5	9	1	1	5	8	3	0
25. Secondary schools	0	3	1	0	0	4	0	0
26. SILCs (citywide)								
27. Pupil referral units (citywide)								
28. Children's centres	1	2	0	0	1	2	0	0
29. Children's homes								

Commentary

One primary school in the Inner North East area is rated as inadequate (Hillcrest Primary), one primary school that was satisfactory is now good, with 88 per cent of primaries currently rated good or better by Ofsted (seven percentage points higher than December). One of the four secondary schools in the area has seen its Ofsted rating drop from good to requires improvement (Cardinal Heenan Catholic High School), meaning 75 per cent of secondaries in the area are rated good or

better (down from 100 per cent in December)

There are no children's homes in the Inner North East area committee area.

Secondary schools	Current period		Previous period		Direction of travel	
	Ofsted	Attendance	Ofsted	Attendance	Ofsted	Attendance
Allerton Grange High School	2	93.3%	2	93.8%		
Cardinal Heenan Catholic High School	3	95.1%	2	94.7%		æ
Carr Manor High School (through school)	2	93.9%	2	93.9%		
Roundhay School (through school)	2	96.0%	2	96.1%		

Key: AY - academic year FY - financial year HT - half term ... data below five (suppressed for confidentiality)

Ofsted grades: 1 = Outstanding, 2 = Good, 3 = Satisfactory/Requires Improvement, 4 = Inadequate

ⁱ The citywide figure reports 'adjusted NEET' (see data definitions), the area committee figures do not take account of 'adjusted NEET'

Children subject to a child protection plan at June 2012 and June 2013, with numbers by associated clusters

	Percentage of cluster population in Inner North East area committee area	CPP numbers at 30/06/2012	CPP numbers at 30/06/2013	0-18 (not inc 18) pop Jan 12	0-18 (not inc 18) pop Jan 13
Leeds	-	894	897	-	-
INE area committee	-	33	62	17,458	17,246
ENE - Alwoodley*	25%	5	<5	4,647	5,600
ENE - C.H.E.S.S.	27.5%	27	49	7,439	7,556
ENE - N.E.X.T.	100%	9	14	8,181	7,880
ENE - NETWORKS	100%	18	36	5,526	5,686

* On 1 April 2013 Wigton Moor Primary moved from EPOSS to Alwoodley. As some data-sets pre-date this boundary change, data for some indicators is only available by the previous boundaries. This will be updated over time.

Appendix two: CYPP obsessions - graphs and charts



